



OFFICER REPORT TO LOCAL COMMITTEE (REIGATE AND BANSTEAD)

LOCAL PREVENTION COMMISSIONING 2012/13 3 DECEMBER 2012

KEY ISSUE

A decision was taken at the Local Committee meeting in September not to extend the existing Local Prevention contract. A decision is required as to how to proceed as of 1 April 2013. A summary outlining three options is set out in this report.

SUMMARY

Commissioning officers have three Local Prevention recommissioning options to present for a decision by the Reigate and Banstead Local Committee:

Option 1:

Retender for a one year contract to run from 1 April 2013 until 31 March 2014, with an option to extend by one year to 31 March 2015.

Option 2:

Recommission for two year funding agreements to run from 1 September 2013 until 31 August 2015.

Option 3:

Extend the existing contract for a further five months to 31 August 2013 due to up to date performance data.

OFFICER RECOMMENDATIONS

The Local Committee (Reigate and Banstead) is asked to decide whether to adopt Option 1, Option 2 or Option 3.

1 INTRODUCTION AND BACKGROUND

- 1.1 The Reigate and Banstead Local Prevention Contract runs from 1 April 2012 to 31 March 2013 with an option to extend by up to one year. In September 2012 the Reigate and Banstead Local Committee took a decision not to extend the Local Prevention contract.
- 1.2 As a result, officers have been exploring options for the commissioning of Local Prevention in the borough. This exploration has run in parallel with our function to monitor the performance of the current provider. As officers, it is our duty to provide accurate and timely performance data. Since the Local Committee meeting on 17 September 2012, there has been a dramatic improvement in performance. This is outlined in the table below:

Objectively Verifiable Indicator	Numbers of young people – September 2012	Numbers of young people – November 2012	Agreed Target Figure
Young people 'at risk' of becoming NEET, in Reigate and Banstead are engaged in preventative activity out of school hours each week during the contractual period	1	29	132
Young people are engaged in locally delivered preventative activity by the end of the contract period	11	183	132

- 1.3 This information is of material importance for the Local Committee in making an informed decision on the way forward for Local Prevention funding in Reigate and Banstead.
- 1.4 Factors influencing the improved performance include work undertaken in the new academic year which has proven very successful; increased networks and links being built up which are now in place and assisting delivery of the contract;

providers have built up trust and a reputation with those young people that they are trying to engage with.

- 1.5 Improved performance has taken place across the contract as a whole. This includes work in youth counselling; life skills and self esteem; mentoring and diversionary activities.
- 1.6 All other Local Committees have now decided on a clear way forward and so officers are able to set out Option 3 based on information and up to date performance data as well as Options 1 and 2.
- 1.7 Option 1 is to recommision for a 12 month contract to start on 1 April 2013 and option 2 is for two year funding agreements to start on 1 September 2013. Option 2 would give rise to a surplus of up to £71,250 which the Local Committee could allocate to local preventative grants from 1 April 2013 to 31 March 2014. Option 3 is to extend the existing contract by five months until 31 August 2013.

2 ANALYSIS

- 2.1 **Option 1:** Re-tender for a one year contract to run from 1 April 2013 until 31 March 2014.
- 2.2 The contract would be for £171,000 and would be open to those organisations already on the provider Framework. The needs analysis and specification would remain the same. The procurement process would include a bidding round and mini competition in line with the previous procurement process. The Youth Task Group would receive presentations from those bidders that progressed after short listing. Officer recommendations following the presentations would go to the following formal Local Committee Meeting.
- 2.3 Please note, with Option 1, the decision to award the contract will be taken before the local elections in May.
- 2.4 Advantages:
 - Potential to get a provider in place by 1 April 2013 and to continue provision with no break.
- 2.5 Disadvantages:
 - Contract will span two academic years which creates potential gaps or duplication with other commissions, e.g. Year 11-12 Transition.
 - Scope to implement the recommendations coming out of the Local Prevention Framework (LPF) Review will be more limited compared to other boroughs and districts which may have an adverse impact on the relative efficiency and effectiveness of the Local Prevention Framework in Reigate and Banstead.
 - Does not allow time for Task Group involvement in the local needs assessment and review of local priorities to feed into the tender specification.
 - A one year contract will leave the Local Committee with the same issue of needing to judge performance less than half way into the contract to make decisions on whether to extend or retender for April 2014.
 - Does not allow time for any market development to attract other potential providers or to develop existing providers.

2.6 **Option 2:** Re-commission for two year funding agreements using a commissioning grants approach (in line with recommendations from the LPF Review) to run from 1 September 2013 until 31 August 2015. Use the surplus to provide additional grants for preventative activities from 1 April 2013 until 31 March 2014. Parts A and B are dependent upon each other as part of Option 2.

2.7 *Part A:*
Retender for a two year funding agreement to run from 1 September 2013 until 31 August 2015. This would allow new providers to bid for local prevention work. The needs analysis and specification would be updated to reflect current local need. The commissioning process would include a bidding round and mini competition in line with the previous contract that started on 1 April 2012. The Youth Task Group would receive presentations from those bidders that progressed after short listing. Officer recommendations following the presentations would go to the next formal Local Committee Meeting.

2.8 *Part B:*
With the contract starting on 1 September 2013, there is a surplus of £71,250 which is 5/12 of the total budget for one year of Local Prevention delivery in Reigate and Banstead. This money would be used to fund one year of other preventative services and activities. The Local Committee would be able to apportion funding to those services that most closely meet local need and priorities. The funding could be used to provide neighbourhood or personal preventative services.

Organisations would be able to bid to provide the services and activities out of this fund. The Youth Task Group and Local Committee would be involved with the development of local needs and priorities and the decisions to award, but the process may need to be simplified to allow grants to be awarded for a 1 April start. The process will be agreed at the next meeting of the Youth Task Group.

2.9 **Advantages:**

- Aligned with the academic year and other commissions e.g. Year 11-12 Transition.
- Scope to fully implement the recommendations of the LPF Review (see **Annex C**) which will improve the efficiency and effectiveness of Local Prevention in Reigate and Banstead.
- Opportunity for the Local Committee to allocate up to £71,250 of the Local Prevention budget to remove young people's barriers to participation aligned with local priorities.
- Process will be more accessible for smaller organisations to bid for providing preventative services.
- Opportunity for those organisations not on the Local Prevention Framework to bid for funding under part A and B.
- Longer funding agreements may attract greater interest from a wider range of providers and encourage greater innovation.
- Allows time for Task Group involvement in the review of local needs assessment, local priorities and update of the Service Specification.
- Less time spent by providers starting up: A longer delivery period allows providers to build up performance month on month and provide better value for money overall.

- Allows for time to conduct market development in preparation for the new contract beginning 1 September 2013.
- 2.10 Disadvantages:
- Potential gap in Local Prevention from 1 April to 31 August 2013 which could be partially mitigated by part B above.
- 2.11 **Option 3:** Extend the existing Local Prevention contract by five months up until 31 August 2013. Robust performance and quality management of the contracts and their outcomes will continue. Officers will work with providers in the spirit of partnership to support and challenge.
- 2.12 Advantages:
- Contains many of the advantages set out in Option 2.
 - Extension would be granted from an informed position based on good performance.
 - Aligned with the academic year and other commissions e.g. Year 11-12 Transition.
 - Scope to fully implement the recommendations of the LPF Review (see **Annex B**) which will improve the efficiency and effectiveness of Local Prevention in Reigate and Banstead.
 - Allows time for Task Group involvement in the review of local needs assessment, local priorities and update of the Service Specification for contracts starting 1 September 2013
 - Fully mitigates against the disadvantage set out in Option 2.
 - Allows for time to conduct market development in preparation for the new contract beginning 1 September 2013.

3 CONSULTATION

- 3.1 The Services for Young People *Fit for the Future* transformation programme was subject to wide ranging consultation with groups of young people, staff, and partner agencies. Members were consulted through the County Council's Public Value Review (PVR) Member Reference Group.
- 3.2 The Local Prevention Framework is an innovative, new way of commissioning services locally with the involvement of young people and elected representatives. Services for Young People are keen to learn from the first commissioning cycle and improve the efficiency and effectiveness of the process for 2013 onwards. In recognition of this the Cabinet Member for Community Safety commissioned a review of the Local Prevention Framework and requested a report to be made to Education Select Committee in early December. Task Group Chairmen are being consulted including the Reigate and Banstead Task Group Chairman.

4 FINANCIAL AND VALUE FOR MONEY IMPLICATIONS

- 4.1 It is anticipated local commissioning will offer better value for money in that the outcomes commissioned and work delivered will be more closely aligned to local need.

- 4.2 The financial implications of Option 1 are no change: The entire Local Prevention budget allocated to Reigate and Banstead Local Committee will be used to commission a new Local Prevention contract running from 1 April 2013 to 31 March 2014.
- 4.3 With a later contract start of 1 September 2013, Option 2 means the Local Committee will have £71,250 surplus to reallocate towards preventative services and activities.
- 4.4 The LPF could do more to deliver better value for money for Surrey by reducing the administration burden on officers and potential providers. Option 2 will allow officers to implement the recommendations from the LPF review which will enable this to happen.

5 EQUALITIES AND DIVERSITY IMPLICATIONS

- 5.1 The devolved commissioning budget is likely to be targeted to groups who are vulnerable or at risk.

6 CRIME AND DISORDER IMPLICATIONS

- 6.1 The purpose of Local Prevention is to prevent young people from becoming not in education, employment or training (NEET) and from offending.

7 CONCLUSIONS AND RECOMMENDATIONS

Three options have been put forward in order to resolve the key issue.

The Reigate and Banstead Local Prevention Contract runs from 1 April 2012 to 31 March 2013 with an option to extend by up to one year. In September 2012 the Reigate and Banstead Local Committee took a decision not to extend the Local Prevention contract. A decision as to how to proceed is required to enable enough time to carry out the actions detailed in the options above.

The Local Committee is therefore, asked to decide whether to adopt Option 1, Option 2 or Option 3.

8 WHAT HAPPENS NEXT

- 8.1 Depending on the Local Committee decision, officers will carry out the actions necessary to deliver the option:
- 8.2 Option 1: To put into action the timeline described in **Annex A**.
- 8.3 Option 2: A bidding process for the fund from 1 April 2013 will be designed in conjunction with the Youth Task Group and advertised widely.

Bids will be assessed for recommendation to the Local Committee early in the financial year 2013/14, prior to the first Local Committee meeting following the elections.

The recommendations from the LPF Review will be implemented.

8.4 Option 3: To put into action the timeline described in Annex B.

The recommendations from the LPF Review will be implemented.

8.5 A regular Local Youth Services briefing will be developed for Local Committee Members and the Youth Task Group will receive full reports on performance and quality of Local Prevention at Task Group meetings.

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BACKGROUND PAPERS: N/a

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